#### **Minutes**

COUNCIL

4 November 2010



Meeting held at Council Chamber - Civic Centre, High Street, Uxbridge UB8 1UW

#### Councillor David Yarrow (Mayor) Councillor Mary O'Connor (Deputy Mayor)

	MEMBERS	PRESENT:		
		David Allam	Beulah East	Richard Lewis
		Lynne Allen	Neil Fyfe	Anita MacDonald
		Bruce Baker	Sid Garg	John Major
		Tim Barker	Roshan Ghei	Michael Markham
		Richard Barnes	Dominic Gilham	Carol Melvin
		Josephine Barrett	Raymond Graham	Douglas Mills
		Jonathan Bianco	Paul Harmsworth	Richard Mills
		Wayne Bridges	Shirley Harper-O'Neill	John Morgan
		Mike Bull	John Hensley	June Nelson
		Keith Burrows	Henry Higgins	David Payne
		Paul Buttivant	Patricia Jackson	Ray Puddifoot
		George Cooper	Phoday Jarjussey	Andrew Retter
		Judith Cooper	Sandra Jenkins	David Routledge
		Philip Corthorne	Alan Kauffman	Avtar Sandhu
		Brian Crowe	Judy Kelly	Robin Sansarpuri
		Peter Curling	Peter Kemp	Scott Seaman-Digby
		Catherine Dann	Mo Khursheed	David Simmonds
		Jazz Dhillon	Kuldeep Lakhmana	Brian Stead
		Janet Duncan	Eddie Lavery	Michael White
	<b>OFICERS PRESENT:</b> Hugh Dunnachie, Fran Beasley, Christopher Neale, Chris Spencer, Jean Palmer, Linda Sanders, Raj Alagh, Lloyd White, Mark Braddock, Morgan Einon and Nikki Stubbs			
	PRAYERS			
	Prayers were said by Reverend Adrian Guthrie.			
33.	APOLOGIES FOR ABSENCE (Agenda Item 1)			
	Apologies for absence were received from Councillors Benson, Bliss, Brar, Gardner, O'Brien and Riley.			
34.	MINUTES (Agenda Item 2)			
	RESOLVED: That the minutes of the meeting held on 9 September 2010 be agreed as a correct record.			on 9 September 2010 be

35.	MAYOR'S ANNOUNCEMENTS (Agenda Item 4)		
	The Mayor advised that the Borough shooting team had taken part in the annual competition organised by the London Boroughs' National Small Bore Rifle Association. The Mayor congratulated the team members for winning the competition for the fourth successive year, equalling the record for the longest period that the shield had been retained.		
	The Mayor, Mayoress and chaplain had attended the Mayors' Service at Westminster Abbey.		
	The Mayor had attended a Town Twinning planning meeting in Germany on 29 October 2010. The meeting had also been attended by the Mayors from two of the Borough's twin towns: Schleswig and Mantes-Ia-Jolie.		
	The Council was advised that, since the last meeting, the number of events that had been attended by the Mayor, the Deputy Mayor and past Mayors on the Mayor's behalf totalled 87. 75 of these events were within the Borough with the remaining 12 being outside of Hillingdon.		
36.	PUBLIC QUESTION TIME (Agenda Item 5)		
	5.1 QUESTION FROM IAN MOULES, ST JOHN'S CLOSE, UXBRIDGE TO THE CABINET MEMBER FOR EDUCATION AND CHILDREN'S SERVICES – COUNCILLOR SIMMONDS		
	"After his visit to the Whitehall schools on Monday 18 October, what does Councillor Simmonds see as the key obstacles to expanding Whitehall Infant School and Whitehall Junior School while maintaining the excellent educational standards and meeting legal requirements, and what strategies do the local authority have in place to address these obstacles?"		
	Councillor Simmonds responded that the Council recognised the challenge of providing more school places and consideration had been given in the past to the expansion and reduction of schools in line with the changing population. The increase in births since 2008 had meant that Uxbridge now required four forms of entry towards the end of the decade and more school places sooner than previously expected.		
	The Council's strategy for providing more school places in the Uxbridge area had included the delivery of a 3fe school at RAF Uxbridge. It was anticipated that this would provide 50% more places than the child-yield expected from the Whitehall site but would not be available until 2013 at the earliest. As such, the Council needed to create sufficient local school places for the interim period (at least three years) and look at the creation of a fourth form of entry in the longer term.		
	Several options had been considered including working with two local church schools. Despite these schools having limited admissions criteria, discussions had taken place with the diocesan authorities and concluded that one of the schools had expansion potential without significant investment, but only for one school year. The Hermitage School site had also been considered but was thought to be very constrained. As such, there was little potential for expansion. A further suggestion for a programme of rolling expansion was also being considered.		

Of the options available, the expansion of Whitehall schools appeared to offer the best solution. The Whitehall schools had a surplus of classrooms because they were previously four forms of entry. Although the amount of space was far from ideal, the Council had met with the Head Teachers who had made suggestions to resolve the issue and had stated a preference for temporary expansion.

Whilst temporary expansion would not be ruled out, the Council preferred the twostorey permanent expansion option. However, it was acknowledged that this would be disruptive, would render a significant part of the school un-useable while the work was carried out and would take longer to complete than a single storey block.

Councillor Simmonds advised that he would be chairing a Petition Hearing on Monday 8 November 2010 where consideration would be given to three petitions regarding the Whitehall schools.

The schools, parents and Councillors had lobbied on the issue and Councillor Simmonds advised that a final resolution had not yet been found. Once he had received all of the evidence, he would make a decision on the matter so that it could be implemented as soon as possible.

# 5.2 QUESTION FROM PETER JAMES, THE GREENWAY, UXBRIDGE TO THE CABINET MEMBER FOR EDUCATION AND CHILDREN'S SERVICES – COUNCILLOR SIMMONDS

"Would the Leader of the Council or Councillor Simmonds please tell the Council why an agreement between Council Officers and the Whitehall Schools on the location and boundary of the Children's Centre on Whitehall School playing field is not being honoured and why the Director of Education and Children's Services chose the afternoon of 22nd of October to inform the Headteachers of Whitehall Infant School and Whitehall Junior School that work would be commencing on site on the morning of 23rd October."

Councillor Simmonds noted that Mr James had previously been elected as a Hillingdon Councillor and, during his time in office, had sat on the Committee which, on 15 February 1996, considered the expansion of Whitehall schools and resolved that there be four forms of entry.

In response to the question, Councillor Simmonds advised that, at a meeting in early 2009, the plans for the new Children's Centre building had been shared with the Governing body and it was confirmed that these would be submitted for planning approval. Although the Planning Department had consulted on these plans in the usual way and the schools had raised their concerns about the plans with the Council, no objections were raised at that time by the schools.

Shortly before the work was due to start, the Chairman of the Governors had raised concerns about the location of the building and requested that it be moved 3m further back into the wooded area. Officers had agreed to try and relocate the building further into the wooded area. However, the Planning Department had advised that a new planning application would need to be submitted.

Meetings were held with the school to resolve a number of issues such as the location of the perimeter fence, the management of the building and the location of a path from the Centre to the school. However, as it was proposed that the building be relocated closer to houses backing on to the school, neighbours strongly objected to the proposal and the impact it would have on them. Officers subsequently redrafted plans to try and meet these concerns, but there remained strong objections.

The Children's Centre capital programme was grant funded and the deadline for total spend of this grant was 31 March 2011. As delays to the planning application increased, it became obvious that, unless work started on site quickly, this deadline would not be met. This would mean a loss of grant funding for the Council and that costs incurred on this project would have to be met from the revenue budget. It would also mean that 1,000 children under five and their families would miss out on Children's Centre provision. The Council had a statutory duty to provide sufficient Children's Centres and had agreed with the Department for Education that it would build six Centres in the Phase 3 programme.

The Council believed that the Children's Centres were an asset to the Borough so was keen to go ahead with the development. As such, a decision was made on 21 October 2010 that the Council would not go ahead with a new planning application and would instead invoke the previously agreed planning permission for the site. The Director of Education and Children's Services met with Head Teachers the following day to advise them that the hoarding to separate the site from the school would be erected the following week (half term week which commenced on 25 October 2010) and that enabling work would happen over the following two weeks, with building work starting on the site on 22 November 2010.

#### 5.3 QUESTION FROM MR BUTLER AND MISS JEFFRIES OF BYRON WAY, WEST DRAYTON TO THE CABINET MEMBER FOR SOCIAL SERVICES, HEALTH AND HOUSING – COUNCILLOR CORTHORNE

"Would it not have been better for Hillingdon Homes to have applied for and gained planning permission for the whole Glebe estate, and then spread the works over a longer period, by doing one section of the works at a time, for example fencing the whole estate at the same time, thus enabling better discounts for parts and labour etc., hopefully lowering the costs to leaseholders and the council, rather than the expensive, disorganised, and to the residents, disruptive way that these works have been proceeding on these two blocks at present?"

Councillor Corthorne responded that the Glebe project was a large one which covered the whole of the estate. Due to the complexity of the project involving eight different garage areas and 18 diverse blocks of flats and maisonettes, it was not possible to do all the consultation and planning submissions at once. The estate had therefore been split up into six zones to enable manageable sized packages of works to be put together.

The estate wide works were scheduled over a three to four year period and works were currently being carried out to the first two individual blocks of flats and would last approximately 18 weeks. Councillor Corthorne advised that it would be disruptive for residents in these blocks to have the work carried out element by element over a long period of time or for the estate as a whole to have separate elements of work carried out to every block of flats over a long period.

As far as costs were concerned, Hillingdon Homes, now Hillingdon Housing Service, had a partnering arrangement with Apollo Property Services Group Ltd. Apollo had entered into long term arrangements with suppliers and sub-contractors to drive down prices and obtain discounts, which benefited both the Council and leaseholders. However, the Council had a fiduciary duty to charge leaseholders for the cost of those

works for which t	they were required	to pay in accordance	with the terms of their
leases.			

5.4 QUESTION FROM MRS SMITH OF STRATFORD ROAD, YEADING TO THE
CABINET MEMBER FOR FINANCE, PROPERTY AND BUSINESS SERVICES -
COUNCILLOR BIANCO

"The Council has responsibilities for animal welfare and for the welfare of children. It works in partnership with the Police, the London Boroughs, the GLA, M.P.'s, and other partners and agencies across London and it has a strong voice. Will the Council make it's position absolutely clear that dog fighting and abuse of animals will not be tolerated and, that enforcement action will be taken against those engaged in these illegal, cruel and barbaric practices?"

Councillor Bianco responded that he was delighted for the opportunity to re-affirm the Council's position on what Mrs Smith quite rightly described as cruel and barbaric practices. The Council utterly condemned dog fighting as it was a cruel and deplorable practice that would never be tolerated in this Borough.

Enforcement action against dog fighting was normally carried out by the Police and RSPCA inspectors using powers under the Animal Welfare Act 2006. The Council's Animal Control Officers had always worked closely with the Police and RSPCA officers, and any intelligence on dog fighting gathered during their routine visits was always shared with the relevant officers.

Councillor Bianco advised that Hillingdon was one of the few local authorities in the UK that had an Animal Welfare Charter, which set out the Council's stance on animal welfare issues and had been in place for 10 years. The Charter had been recognised by the RSPCA as an example of good practice and had received an RSPCA bronze footprint. It was noted that, in 2009, the RSPCA had prosecuted and convicted 31 cases of dog fighting.

Furthermore, it was noted that a Dogwatch scheme had been set up earlier in the year in conjunction with the Yiewsley Safer Neighbourhood Team and was working well. The purpose of the scheme was to build links between police and dog walkers in a bid to reduce crime.

Councillor Bianco stated that the Council would continue to do everything in its power to ensure that this terrible practice did not take place in the Borough and, where it did happen, action would be taken against the perpetrators.

#### 37. **REPORT OF THE HEAD OF DEMOCRATIC SERVICES** (Agenda Item 6)

#### (i) THE CABINET

Councillor Puddifoot moved the recommendations as set out on the Order of Business. These were seconded by Councillor Simmonds. Following debate (Councillors Bianco, Burrows, Harmsworth, Kauffman, D Mills and Retter) the motion was put to the vote and agreed.

#### **RESOLVED:** That:

- a) the composition of the Cabinet and the Cabinet portfolios be noted as set out in Annex A; and
- b) Councillor Jenkins be thanked for her outstanding contribution to the

#### work of the Cabinet.

## (ii) IMPLEMENTATION OF THE COUNCIL'S BUSINESS IMPROVEMENT DELIVERY PROGRAMME

Councillor Puddifoot moved the recommendation as set out on the Order of Business. This was seconded by Councillor Simmonds. The motion was then put to the vote and agreed.

**RESOLVED:** That the Head of Democratic Services, in consultation with the Leader of the Council, be authorised to amend existing officer and Member delegations, job titles, etc, throughout the Constitution arising from the Business Improvement Delivery Programme.

#### (iii) AMENDMENTS TO THE COUNCIL CONSTITUTION

Councillor Puddifoot moved the recommendation as set out on the Order of Business. This was seconded by Councillor Simmonds. The motion was then put to the vote and agreed.

RESOLVED: That the amendments to the Constitution, as set out in Annex B, be approved for implementation with immediate effect, including the current Council meeting.

#### (iv) APPOINTMENT OF CHAMPION

Councillor Puddifoot moved the recommendation as set out on the Order of Business. This was seconded by Councillor Simmonds. The motion was then put to the vote and agreed.

**RESOLVED:** That Councillor Jenkins be appointed Council Champion for the Environment.

#### (v) MEMBERSHIP OF COMMITTEES AND OUTSIDE BODIES

Councillor G Cooper moved the recommendations as set out on the Order of Business with the addition of Mrs Elizabeth Kemp replacing Mr Geoff Courtenay as a Conservative representative on the Hoenigsberg Memorial Trust. These were seconded by Councillor Markham. The motion was then put to the vote and agreed.

#### **RESOLVED:** That:

- a) on the recommendation of the Leader of the Conservative Group:
  - Pensions Committee Councillor Simmonds to replace Councillor G Cooper
  - Ruislip Combined Charities Councillor Lavery to replace Mr Tony Eginton
  - Uxbridge United Welfare Trusts Councillor Graham to replace Mr P Ryerson from 14/11/10
  - Hoenigsberg Trust Mr Graham Horn to replace Mr Tony Eginton
  - Hoenigsberg Memorial Trust Mrs Elizabeth Kemp to replace Mr Geoff Courtenay
- b) on the recommendation of the Leader of the Labour Group:
  - Ruislip Combined Charities Mr David Horne to be reappointed
  - Standards Committee Review Sub-Committee Councillor

	<ul> <li>Harmsworth to replace Councillor Garg</li> <li>To note that Councillor Garg will no longer be a Labour Group appointee on any Council Committees</li> </ul>			
38.	PETITIONS TO THE COUNCIL (Agenda Item 7)			
	Councillor G Cooper moved the recommendation as set out on the Order of Business. This was seconded by Councillor Markham. The motion was then put to the vote and agreed.			
	RESOLVED: That, as recommended by Cabinet on 14 October 2010, Council adopt a new Petition Scheme, as set out in Annex C, and agree the necessary Constitutional changes as set out in the report.			
39.	MEMBERS' QUESTIONS (Agenda Item 8)			
	8.1 QUESTION SUBMITTED BY COUNCILLOR MACDONALD TO THE CABINET MEMBER FOR SOCIAL SERVICES, HEALTH & HOUSING – COUNCILLOR CORTHORNE			
	"Can the Cabinet Member for Social Services, Health & Housing let the Council know how many Wise Lane estate leaseholders requested a full roof replacement in the recent consultation by Hillingdon Homes, now Hillingdon Council?"			
	Councillor Corthorne responded that questionnaires had been sent to the 42 leaseholders. Responses had been received from 26 of them: 12 supported the option of full roof replacement; 8 supported the option to continue repairing the roofs; and 6 returned their questionnaires without expressing a preference but requesting more information.			
	It was noted that this was an initial consultation exercise with leaseholders about the need for the work and the options open to the Council. The Council had worked closely with the Leaseholders Association regarding the strategy. It was acknowledged that not all leaseholders would be happy with the decision that was eventually made but that the process had been transparent and the Council had fulfilled its fiduciary duty.			
	Councillor MacDonald, by way of a supplementary question, stated that the response figures quoted were incorrect and asked if the Cabinet Member could look into this matter further. Councillor Corthorne advised that he would investigate the matter and respond to Councillor MacDonald in writing.			
	8.2 QUESTION SUBMITTED BY COUNCILLOR ALLEN TO THE CABINET MEMBER FOR PLANNING, TRANSPORTATION AND RECYCLING – COUNCILLOR BURROWS			
	"Could the Cabinet Member for Planning and Transportation please inform this Council why no action has been taken to move forward with the Consultation for a CPZ in Little Road, Chalfont Road and Austin Road, despite the Members for Townfield being consulted at least three times already?"			
	Councillor Burrows responded that he was surprised and disappointed at Councillor Allen's allegation that there had been no action on this matter. He was fully aware from his regular discussions with officers that there had been effort on their part to			

agree a way forward with Councillor Allen that the Ward Councillors would be happy with.

Councillor Burrows stated that Councillor Allen had spoken as a Ward Councillor at a Petition Hearing where residents of Little Road had petitioned for a parking management scheme in their road alone. At this meeting, she had rightly pointed out to the residents that a parking management scheme in just one road did not usually work as the parking problem was simply displaced elsewhere. This view had prompted a rather negative response from some of the petitioners who argued that Little Road was a special case and that they were unhappy about sharing a scheme with other roads.

Since then, officers had been working with Councillor Allen to try to agree a way forward and to define a workable area for a parking management scheme that might encompass other roads and take advantage of off-street parking. This Council did not seek to impose schemes on local residents but preferred to respond to residents' aspirations. Ward Councillors could play a valuable part in shaping this process as they were an integral part of their local community and should know what the issues are for their constituents. Only then would the Council seek to undertake a consultation in all the roads affected.

The situation surrounding Little Road and adjacent roads was ongoing and, as Councillor Allen acknowledged in her question, numerous meetings had taken place. Therefore, to say that no action had been taken was simply not true.

Councillor Burrows urged Councillor Allen to get back around the table with officers to focus on progressing the issue to a conclusion which would be beneficial to residents.

Councillor Allen, by way of a supplementary question, advised that the Petition Hearing had taken place in July 2009 and asked why she had only received three emails from officers about the matter since then and why the issue had not yet been resolved.

Councillor Burrows advised that residents had not been able to agree a way forward and it was not the Council's usual practice to impose a scheme on residents that they did not want. Councillor Burrows suggested that Councillor Allen speak to the officers to work on resolving the matter.

# 8.3 QUESTION SUBMITTED BY COUNCILLOR HARMSWORTH TO THE CABINET MEMBER FOR PLANNING, TRANSPORTATION AND RECYCLING – COUNCILLOR BURROWS

"Does the Cabinet Member for Planning and Transportation have any plans to switch off all or some of the speed cameras in the Borough?"

Councillor Burrows responded that this question allowed him to dispel some of the common myths about 'speed cameras' – technically known as 'safety cameras'. There had been a great deal of national public debate about the merits (or otherwise) of these devices, and the Council's view was that they did have a role to play in some cases, but only if it could be clearly proven that they fulfilled a genuine public service in tackling a real road safety problem.

The Council had no plans to switch off any of the safety cameras in Hillingdon as they were not the Council's to switch off. In London, Transport for London and the

	Metropolitan Police were in control of all the safety camera sites. At present, the managing body for these London-wide safety cameras (including the ones in Hillingdon) was the London Safety Camera Partnership (LSCP). However, like many such bodies, its future was a little uncertain in light of the recent spending review.
	Whenever the LSCP identified a possible site for a safety camera in Hillingdon, it always asked the Council for its views on the proposal. As the only sites chosen had been ones which had suffered from especially high rates of serious or fatal injuries, the Council had generally been supportive. However, the Council would not support any initiative which could be misinterpreted as a revenue-earning device to punish motorists. In any case, none of the revenue from penalty notices issued by the Police through the use of these cameras came to the Council.
	In London, the boroughs did not directly contribute to the LSCP, so the Council's road safety budgets were not directly affected in the same way that the Shire Counties were. No doubt, however, the Mayor of London and Transport for London would be looking at the future of the camera network.
	In summary, Councillor Burrows advised that there were no plans for the Council to switch off any of the cameras as the cameras were not under the control of the Council.
	Councillor Harmsworth, by way of a supplementary question, asked whether there were any cameras which Councillor Burrows or the majority group would like switched off or locations where they thought cameras should be installed.
	Councillor Burrows advised that, as the Council had been supportive of the cameras that had already been installed, there were none which he would like to see removed. With regard to the installation of new cameras, Councillor Harmsworth was advised that the Council had lobbied the LSCP for the installation of cameras on Ducks Hill Road following a fatality. Although this location was not high on the LSCPs list of priorities, the Council would continue to lobby on the matter.
40.	MOTIONS (Agenda Item 9)
	9.1 MOTION FROM COUNCILLOR CURLING
	Councillor Curling moved the following motion:
	"This Council recognises that the habit of spitting in the street is both anti-social and a hazard to public health. Council therefore calls on Cabinet to set out a scheme of public information and education on the subject of spitting in public areas, and consider the introduction of a "No Spitting Zone" throughout the borough."
	The motion was seconded by Councillor Allen. Following debate (Councillors Corthorne, D Mills and Simmonds), the motion was put to the vote and agreed.
	RESOLVED: That this Council recognises that the habit of spitting in the street is both anti-social and a hazard to public health. Council therefore calls on Cabinet to set out a scheme of public information and education on the subject of spitting in public areas, and consider the introduction of a "No Spitting Zone" throughout the Borough.
	ANNEX A - COMPOSITION OF CABINET & PORTFOLIOS

	ANNEX B - AMENDMENTS TO THE CONSTITUTION
	ANNEX C - PETITION SCHEME
	ANNEX D - RESPONSE TO SUPPLEMENTARY QUESTION
	The meeting, which commenced at 7.30 pm, closed at 8.40 pm.

These are the minutes of the above meeting. For more information on any of the resolutions please contact Lloyd White, Head of Democratic Services on 01895 556743. Circulation of these minutes is to Councillors, Officers, the Press and Members of the Public.

### Minute Annex

#### London Borough of Hillingdon Revised Cabinet Portfolios

#### Code:

- What's new (Green)
- What has been moved (red)
- Deleted struck through

#### Members of the Cabinet:

	NAME	PORTFOLIO
1.	Councillor Ray Puddifoot	Leader of the Council
2.	Councillor David Simmonds	Deputy Leader of the Council and Cabinet Member for Education and Children's Services
3.	Councillor Philip Corthorne	Cabinet Member for Social Services, Health and Housing
4.	Councillor Henry Higgins	Cabinet Member for Culture, Sport and Leisure
5.	Councillor Douglas Mills	Cabinet Member for Improvement, Partnerships and Community Safety
6.	Councillor Jonathan Bianco	Cabinet Member for Finance, <b>Property</b> and Business Services
7.	Councillor Scott Seaman- Digby	Cabinet Member for Co-ordination and Central Services
8.	Councillor Keith Burrows	Cabinet Member for Planning, Transportation and <b>Recycling</b>

#### Leader of the Council

1.To oversee and report to the Cabinet on the Council's responsibilities and initiatives in respect of:

- Civic Pride
- Heritage
- Street names / buildings etc...
- Democratic Services
- 2. To be responsible for the principal policy direction of the Council within its statutory functions.

- 3. To be responsible for overseeing the development of the short, medium and long term financial strategies to be recommended for adoption by the Council.
- 4. To represent the Council in the community and in negotiations with the Government and regional, national and international institutions and organisations, reporting to Cabinet as necessary.
- 5. To be responsible for the overall management structure of the Council, in consultation with the Chief Executive.
- 6. To identify the need for new strategies and policies for the better discharge of the Council's functions insofar as specific policies and strategies fall within the remit of other Cabinet Members or the Cabinet.
- 7. To be responsible for the resolution of differences of opinion between portfolio holders acting within their delegated powers and reporting to Cabinet as necessary.
- 8. To take responsibility for or to assign responsibility to one or more Cabinet portfolio holders for issues not specifically allocated in these delegations or involving one or more portfolio holder.
- 9. To exercise any executive function not otherwise allocated to either the Cabinet or any other individual Cabinet member, or to delegate such functions to another Cabinet member, a committee of the Cabinet, or to an officer.
- 10. To monitor the operation of the modernised decision-making structure and make recommendations to the Cabinet and Council as appropriate.
- 11. To authorise another Cabinet member to deputise for any other Cabinet member in that person's absence.
- 12. Jointly with the Cabinet Member for Finance, Property and Business Services, to make decisions on the release of monies for all capital projects.
- 13. To determine the flying of flags on the forecourt of the Civic Centre and agree the list of flags and dates
- 14. To champion the interests of Older People in the Borough. To ensure that their views are heard and taken into account by the Council. To work towards effective partnerships between Older People and our partner organisations.
- 15. Jointly with the Cabinet Member for Finance, Property and Business Services to authorise the commissioning of work from internal and external audit following a request from the Audit Committee.
- 16. The Leader may appoint any Councillor or Member of the Public living in the Borough as a Borough Advocate to protect and promote single-issue interests on behalf of the council and where appropriate with partner organisations and beyond. Such a person should hold significant experience within their agreed area of appointment.

A protocol will be agreed between the Leader of the Council and a Borough Advocate to determine their exact role and length of appointment, however such a post cannot make formal decisions (which are reserved by the Cabinet or appropriate committee) and would undertake a more defined or temporary role than either a Cabinet Assistant or Champion.

17. To resolve any dispute over the spending of Ward Budgets after consultation with other Party Group Leaders, where appropriate. To also approve spending of the Ward Budget for the Ward represented by the Cabinet Member for Improvement, Partnerships and Community Safety.

- 18. In conjunction with the Chief Executive responsible for the operation of the London Borough of Hillingdon Civic Medal Award Scheme.
- 19. In consultation with the Mayor responsible for the operation of the London Borough of Hillingdon Volunteer Pin Scheme.
- 20. To agree or amend service specific policies or official codes of practices and guidance.
- 21. Approve arrangements for significant civic ceremonies and Borough events and also key matters concerning the Mayoralty, in consultation with relevant Officers
- 22. To oversee the Hillingdon Improvement Programme and authorise expenditure on it, in conjunction with the appropriate officer.
- 23. To approve Initiatives, oversee their operation and approve grants issued by appropriate officers.

#### Deputy Leader of the Council

1. To assist the Leader in the exercise of his or her functions, and to deputise in his or her absence.

#### Cabinet Member for Education & Children's Services

- 1. To oversee and report to the Cabinet on the Council's responsibilities and initiatives in respect of:-
  - special needs,
  - school attendance,
  - grants and awards scheme,
  - careers service,
  - home and hospital tuition,
  - transport and travel concessions for school pupils,
  - school places,
  - raising standards of education.
  - all other education services to children.
  - the youth and community service,
  - young people's services,
  - youth centres,
  - Care services for children and families,
  - Provision of care for children,
  - child abuse,
  - juvenile justice,
  - corporate parenting,
  - Services to asylum seekers,
  - Services for children in need including children with a disability.
- 2. To represent or recommend to Cabinet, another Councillor to represent the Council on the Authority's Adoption and Permanency Panel and Fostering Panel.
- 3. To approve statements of purpose for Children's homes and establishments.

- 4. Jointly with the Cabinet Member for Culture, Sport and Leisure, to monitor the operation of Management Advisory Committees for projects / facilities managed by the education and youth service and to approve the establishment of any new Management Advisory Groups.
- 5. To approve variations to schemes for the Local Management of Schools.
- 6. To approve variations to constitutions of School Governing Bodies.
- 7. To exercise the LEA's powers of intervention including the suspension of delegated powers from a governing body in accordance with the School Standards and Framework Act 1998.
- 8. To receive monthly reports on the performance of schools.
- 9. To approve appointments of Council nominees to School Governing Bodies, within a local procedure allowing nominations from all political groups.
- 10. To monitor the performance of any schools where special measures have been applied.
- 11. To consider Ofsted reports on schools in the Borough as necessary
- 12. To determine school organisation proposals where no objections have been received.

#### Cabinet Member for Social Services, Health and Housing

- 1. To oversee and report to the Cabinet on the Council's responsibilities and initiatives in respect of:-
  - housing maintenance
  - stock refurbishment
  - council shops
  - management of the housing stock,
  - housing need for the Borough,
  - housing development programme,
  - homelessness duties,
  - conditions of tenancies,
  - rent setting
  - Housing Revenue Account budget,
  - housing benefit scheme,
  - home ownership,
  - social housing grant,
  - private sector housing grants,
  - new homes initiatives,
  - maximising the use of empty homes
  - care services for adults and older people
  - services for clients with disabilities,
  - mental health services
  - local authority health services
  - public health
  - drugs and substance abuse services
  - HIV/AIDS services,
  - Health promotion,
  - Working with the NHS,

- 2. To consider monthly reports on sensitive services and those with significant budget implications, e.g. placements in residential homes.
- 3. To provide link contact between the Council and the Primary Care Trust.
- 4. To approve proposals for naming and re-naming of housing schemes and developments
- 5. Jointly with the Cabinet Member for Finance, Property and Business Services authorise the grant of extension of leasehold interests in properties where the Council is freeholder and to consider requests from leaseholders of Council properties for loft conversions.
- 6. To approve systems for consultation with tenants and lessees.
- 7. To approve housing management arrangements and methods of procurement
- 8. To approve programmes for stock investment and confirmation of adjustments to the programme.

#### Cabinet Member for Culture, Sport and Leisure

- 1. To oversee and report to the Cabinet on the Council's responsibilities and initiatives in respect of:-
  - libraries
  - leisure services
  - cultural activities
  - sports strategy
  - development of the arts
  - adult education

#### Cabinet Member for Improvement, Partnerships and Community Safety

- 1. To oversee and report to the Cabinet on the Council's responsibilities and initiatives in respect of:-
  - partnerships,
  - seeking external funding,
  - promoting harmony between different cultures and races,
  - working with local organisations, including faith groups,
  - the Chrysalis programme of environmental improvements,
  - Street Champions & Streets Ahead
  - Community Engagement
  - Town Centre Regeneration
  - performance improvement,
  - emergency planning,
  - community safety,
  - CCTV, including the CCTV control room,
  - internal and external communications
- 2. To agree proposals for methods of partnership working, in consultation with the appropriate Cabinet Member if this relates to specific service areas, e.g. transport.
- 3. In consultation with the Cabinet Member for the appropriate service area, to promote effective partnerships between the Council and all other bodies and agencies affecting the community.

- 4. To represent the Council on the Uxbridge Initiative and similar town centre partnerships.
- 5. To oversee proposed arrangements with public and other bodies for the delivery of partnership initiatives and to develop successful partnerships with the other private, public and voluntary agencies which affect the Borough.
- 6. To take the lead for the Council on civil emergencies and on the response to disasters.
- 7. To provide a link between the Council and the Community Trust.
- 8. To oversee the Council's performance management arrangements and to receive regular reports on the extent of achievement of targets and performance indicators for all service areas.
- 9. To make recommendations to the Cabinet on areas for service reviews, in conjunction with the Leader.
- 10. In consultation with the Cabinet member for the service portfolio area, to make recommendations to Cabinet in respect of services where the in-house provision is to be subject to competition.
- 11. Within the overall budget approved by the Cabinet and Council, to approve the inclusion of individual projects in the Chrysalis Programme, where appropriate taking into consideration any recommendations of the Environmental Improvements Panel, and to also approve specific alleygating schemes and alleygating policies and procedures.

#### To approve the inclusion of individual projects in the Chrysalis Programme which are for security works in parks and open spaces jointly with the Cabinet Member for Finance, Business and Property Services.

- 12. To be responsible for developing awareness throughout the Council and Borough of community safety.
- 13. To develop partnership working with the community, the Police, probation service, health service and other stakeholders to develop solutions to community safety concerns.
- 14. To monitor the implementation of the community safety strategy, including the achievement of targets in the strategy.
- 15. Responsible for corporate communications and consultation arrangements.
- 16. To approve the spending of Ward Budgets.
- 17. To sign off all approved expenditure on external support, agency and consultancy advice for the Business Improvement Delivery programme.
- 18. To oversee the Member Development Programme and agree associated seminars and training.

#### Cabinet Member for Finance, Property and Business Services

- 1. To oversee and report to the Cabinet on the Council's responsibilities and initiatives in respect of:-
  - financial controls,
  - monitoring of the overall revenue and capital budgets
  - economic regeneration,

- progressing regeneration through external funding,
- examining ways of boosting local employment,
- IT policy,
- e-Government agenda,
- risk management
- facilities management
- major construction projects
- animals,
- trading standards,
- mortuaries,
- crematoria,
- cemeteries,
- burial grounds,
- weights and measures,
- environmental health,
- consumer protection,
- Imported Food office, Heathrow,
- Health Control Unit, Heathrow,
- Licensing (other than that delegated to committees)
- fleet and passenger services
- transport and travel for social services clients,
- land and property holdings,
- the management of industrial and business units,
- management of meeting halls
- reservoirs,
- land drainage,
- parks,
- open spaces,
- woodlands,
- allotments,
- other amenity land,
- provision and management of trees,
- Colne Valley Park
- Land Charges
- 2. To recommend, in consultation with other appropriate portfolio holders, to the Cabinet the priorities for the inclusion of projects in the Council's capital maintenance programme.
- 3. In pursuance of the Council's objectives and on the recommendation of the Director of Planning, Environment and Community Services, the levels of authority for decisions on land and property will be as follows:-

#### Property Licenses and Leases

	Length	Total Amount	Authority		
	Under 7 years	Under 10K	Director of Planning, Environment and Community Services		
	Under 7 years	10k - £100k	Cabinet Member		
	Under 7 years	Above £100k	Cabinet		
	7-25 years Over 25 years	0k to £250k All values	Cabinet Member Cabinet		

Acquisition and disposal	Under £10K	Director of Planning, Environment and Community Services
of land and property	£10k - £250k	Cabinet Member
Grant of easements and wayleaves	Under £10K	Director of Planning, Environment and Community Services
	£10k - £250k	Cabinet Member

- 4. To approve annually a report on the performance of the property portfolio
- 5. To receive monthly updates of the sales programme.
- 6. To recommend to the Cabinet an Asset Management Policy and Plan and Capital Investment Strategy for the best use of the Council's land and property, in consultation with service portfolio holders.
- 7. Jointly with the Cabinet Member for Social Services, Health and Housing to authorise the grant of extension of leasehold interests in properties where the Council is freeholder and to consider requests from leaseholders of Council properties for loft conversions.
- 8. To report to the Cabinet on the development of information technology within the Council's organisation and the arrangements to promote e-Government in accordance with national strategies.
- 9. In consultation with the appropriate portfolio holder, to monitor the implementation of changes made as a result of recommendations from Internal Audit.
- 10. In consultation with the appropriate portfolio holder, to consider recommendations made by the External Auditor and to make recommendations to the Cabinet for service changes.
- 11. To approve virements between services if provided for in the budget framework.
- 12. To make recommendations to the Cabinet for the use of land and property, where there are competing service needs.
- 13. To approve terms for the appropriation between services, on the recommendation of the Director of Planning, Environment and Community Services.
- 14. To take the lead for the Council in health and safety at work legislation.
- 15. Jointly with the Leader of the Council to make decisions on the release of monies for all capital projects.
- 12. To be responsible for overseeing and reporting to Cabinet on major construction projects and corporate landlord matters in conjunction with the Leader.
- 13. Jointly with the Leader of the Council to authorise the commissioning of work from internal and external audit following a request from the Audit Committee.
- 14. In conjunction with the Leader, to agree rent reviews, including rent free periods for tenants undertaking capital works or determine whether the Council carries out such capital works and agree to modify any future rent accordingly.

- 15. Jointly with the relevant Cabinet Member, to monitor the operation of Management Advisory Committees for projects / facilities managed by the education, youth and environmental services and to approve the establishment of any new Management Advisory Groups.
- 16. To approve lettings of public open space for funfairs, circuses and other similar events.
- 17. Jointly with the Cabinet Member for Improvement, Partnerships and Community Safety, and within the overall budget approved by the Cabinet and Council, to approve the inclusion of individual projects in the Chrysalis Programme which are for security works in parks and open spaces, where appropriate taking into consideration any recommendations of the Environmental Improvements Panel.

#### Cabinet Member for Co-ordination and Central Services

- 1. To oversee and report to the Cabinet on the Council's responsibilities and initiatives in respect of:-
  - Legal services
  - Human Resources
  - Procurement policy
  - Learning & Development
  - Employment and Training advice
  - Communications
- 2. To approve, on the recommendation of the Borough Solicitor, the appointment of Counsel.
- 3. Under the direction of the Leader of the Council, to assist in the delivery of the Council Plan and related initiatives and projects, where appropriate in consultation with other portfolio holders.
- 4. To be responsible for other portfolio responsibilities or specific delegations, which are agreed in advance by the Leader of the Council under existing delegations.
- 5. On the request of an Appropriate Delegated Officer within the meaning of the Procurement and Contract Standing Orders, to enter into negotiations, in conjunction with this officer or any other officers nominated by him/her, with those parties who have entered into contracts with the Council.

#### Cabinet Member for Planning, Transportation and Recycling

- 1. To oversee and report to the Cabinet on the Council's responsibilities and initiatives in respect of:-
  - designation of conservation areas,
  - Borough wide planning policies,
  - Planning enforcement policies,
  - highways,
  - purchase notices,
  - revocation of planning consents,
  - stop notices,
  - bus routes,
  - traffic,
  - transportation,

- parking,
- road safety
- building control,
- school crossing patrols,
- conservation,
- promoting a high quality built environment,
- local safety schemes.
- recycling,
- waste strategy,
- civic amenity sites,
- refuse collection,
- street cleansing,
- trade waste.
- sustainable development
- 2. Within the overall budget approved by the Cabinet and Council, to approve the inclusion of individual projects in the programmes for street lighting, highway maintenance, traffic management, London Cycling Network, London Bus Priority Network, Parking Revenue Account funded schemes, (in consultation with other Cabinet Members as appropriate) within the financial limits set out in the budget framework.
- 3. To receive monthly reports on numbers of parking penalty charge notices written off or cancelled by officers.
- 4. To approve variations to the cost of projects funded from the parking revenue account and other schemes, within the limits set out in the overall budget framework.
- 5. To approve or refuse requests for footway parking exemptions.
- 6. To consider comments received as a result of public consultation on traffic management proposals, including waiting and loading restrictions, clearways, controlled parking zones, local safety schemes and to approve the final form of schemes, including approval to the conditions of use for parking permits to e.g. traders, business users, residents.
- 7. To receive monthly progress reports on the completion of planning obligations (section 106) Agreements.
- 8. To consider representations made on proposals for modifications to the Local Development Framework and to make recommendations to Cabinet as appropriate.
- 9. To consider representations made to proposals for supplementary planning guidance and to make recommendations to Cabinet as appropriate.

### Minute Annex

#### PART 2 – ARTICLES

#### Article 8 – Council Committees and Bodies

#### 8.03 Registration and Appeals Committee

(c) Terms of Reference

To hear and determine:

12. Under the terms of the Commons Act 2006, to consider and determine applications for registration of Village Greens.

\*\*\*\*\*

#### PART 4 – RULES OF PROCEDURE

#### A. Council Procedure Rules

#### **10. Questions from Members of the Public**

#### **10.5** Scope of questions

The Head of Democratic Services may reject a question if it:

- is not from a resident of the borough or a person whose principal place of work or study is within the borough;
- is not about a matter for which the local authority has a responsibility or which affects the borough;
- is defamatory, frivolous or offensive;
- is substantially the same, similar in nature or concerning the same subject matter as a question which has been put at a meeting of the Council in the past six months; or
- requires the disclosure of confidential or exempt information as defined in the Access to Information Rules.

#### \*\*\*\*\*

#### 22. RECORD OF ATTENDANCE

- 22.1 All Members present during the whole or part of a meeting must sign their names on the attendance sheets before the conclusion of every meeting to assist with the record of attendance.
- 22.2 For an attendance to be considered valid the Member
  - must be a member of the committee, sub-committee, panel, working group etc that they are attending
  - must be present for at least 50% of the items on the agenda, (excluding standard items such as 'Apologies', 'Minutes' and 'Declarations of Interest'), unless given leave to depart earlier by the Chairman of the meeting.

\*\*\*\*\*

#### Council Meeting – 4 November 2010 Page 11

#### C. Standards Committee Procedure Rules

#### 3. ASSESSMENT

- 3.1 Upon receipt of a written complaint, the Monitoring Officer will normally:
  - Acknowledge receipt in writing within 3 working days, requesting any additional information that may be required to assist with the assessment of the complaint\*;
  - Notify the subject Member that a complaint has been made, giving details of the complainant (unless the complainant has made a request for confidentiality and the Assessment Sub-Committee has yet to determine whether to grant it), details of the sections of the Code of Conduct to which the alleged breach relates and requesting any additional information that may be required to assist with the assessment of the complaint\*;
  - Notify the subject Member that a full written summary will be provided once the Assessment Sub-Committee has met to consider the complaint;
  - Arrange for a meeting of the Assessment Sub-Committee to be held within 15 working days;
  - Prepare a report for the Assessment Sub-Committee, summarising the complaint and giving full details of the alleged breach along with any additional information the Sub-Committee may need to assist with its deliberations.

\*N.B – at this stage seeking additional information should not in anyway amount to an investigation e.g. interviewing witnesses etc, but should be a factual clarification of any ambiguities.

#### **PETITION SCHEME**

#### Our Promise

Hillingdon Council has a well established petition process that enjoys high resident participation and satisfaction. Democratic Services co-ordinates the Council's petition process and we promise to:

- Value all petitions residents' views are important to us
- **Give friendly advice** how to best pursue the issue that residents have
- Make it easy lots of ways to submit a petition to us
- Keep you informed update the petition organiser about a petition's progress
- Let you have your say enable residents to speak to and directly influence Council decisionmakers

#### Petitions Overview

In accordance with the *Local Democracy, Economic Development and Construction Act 2009*, the petition process allows members of the public to have direct influence on the decision making process and to raise concerns that are important to them. All petitions sent or presented to the Council will receive a written acknowledgement within five working days of receipt. This acknowledgement will set out what the Council plans to do with the petition and when the petition organiser can expect to hear from us again. We will treat something as a petition if it is identified as being a petition, or if it seems to the Council that it is intended to be a petition. More than one petition can be received on a particular issue, whether for or against that issue.

There shall be a presumption that petitions are publicly viewable documents. With regard to paper petitions, the signature of each signatory will be deleted from the public copy but the name of each person who signed a petition will be viewable on request at the Civic Centre (except in exceptional circumstances, as decided by the Head of Democratic Services). If a petitioner wishes for their name and address to be withheld, then they must include such a request in writing with the petition for consideration by the Head of Democratic Services.

#### What is a petition?

Petitions can be either paper or electronic. For the purposes of this scheme, the Council will treat as a petition anything which identifies itself as a petition, or which a reasonable person would regard as a petition, and which is signed by the appropriate qualifying persons. For practical purposes, the Council has set a requirement for at least 20 valid signatories before it is treated as a valid petition. In the case of paper petitions, a valid signature will be classed as the name, address and signature of an individual that lives, works or studies in the Borough (duplicate signatories will not be counted). For electronic petitions, a valid signature will be classed as the name, address of an individual that lives, works or studies in the Borough.

Where a communication contains less than 20 signatures, it will be treated as a corporate complaint or service request, whichever is appropriate, and will be passed to the appropriate department for a response. The appropriate Ward Councillors will also be notified of these petitions. If deemed appropriate by the Head of Democratic Services, a paper petition and an electronic petition that are on the same subject from the same petition organiser may be combined and the lead petitioner will be advised accordingly.

#### Who can submit a petition?

Anyone who lives, works or studies in the Borough, including under 18s, can sign or organise an electronic or paper petition, except for petitions requiring a full Council debate where only signatures of those over 18 years of age will be accepted.

\_\_\_\_\_

#### Who should you send a paper petition to?

The Democratic Services section is responsible for receiving, managing and reporting all petitions sent to the authority. Paper petitions can be sent to:

Head of Democratic Services London Borough of Hillingdon Civic Centre High Street Uxbridge Middlesex UB8 1UW

#### How will the Council respond to petitions?

The Council's response to a petition will depend on what the petition asks for and how many people have signed it, but may include one or more of the following:

- Taking the action requested in the petition
- Considering the petition at a Council meeting
- Holding an inquiry into the matter
- Undertaking research into the matter
- Considering the petition at a Petition Hearing with the relevant Cabinet Member
- Carrying out a consultation
- Holding an informal meeting with the petition organiser
- Referring the petition for consideration by one of the Council's overview and scrutiny committees
- Writing to the petition organiser setting out our views about the request in the petition

In addition to these steps, the Council will consider all the specific actions it can potentially take with regard to the issues highlighted in a petition.

If a petition is about something over which the Council has no direct control (for example the local railway or hospital), we may make representations on behalf of the community to the relevant body where appropriate. The Council works with a large number of local partners and, where possible, we will work with these partners to respond to a petition. If we are not able to do this for any reason (for example if what the petition calls for conflicts with Council policy), then we will write to the petition organiser setting out the reasons. More information is available on the services for which the Council is responsible on our website at <a href="http://www.hillingdon.gov.uk/">http://www.hillingdon.gov.uk/</a>.

If a petition is about something that a different Council is responsible for, we will give consideration to what the best method is for responding to it. This might consist of simply forwarding the petition to the other Council, but could involve other steps. In any event, the Council will always notify the petition organiser of the action we have taken.

#### What are the guidelines for submitting a petition?

Before submitting a petition, petitioners are advised to first check with their Ward Councillors or with the Council to see if the Council is already acting on the concerns and whether the Council is the most appropriate body to receive the petition (sometimes it may be more appropriate to send the petition to another public body).

Page 14

Petitions submitted to the Council must include a clear and concise statement covering the subject of the petition and should also state what action the petitioners wish the Council to take. At least 20 of the signatories to a petition will be validated by comparing the signatures, addresses or email addresses with records held by the Council.

Petitions should be accompanied by contact details for the petition organiser (including an address and, where possible, a contact telephone number and/or email address). This is the person that we will contact to explain how the petition will be responded to. The contact details of the petition organiser will not be placed on the website. If a paper petition does not identify a petition organiser, we will normally only contact the first person on the petition.

If the petition is electronic, it must be made using the Council's electronic petitioning facility available on the Council's website (<u>www.hillingdon.gov.uk</u>) and must include each petitioner's name, address and email address.

#### Electronic Petitions

Electronic petitions must follow the same guidelines as paper petitions and be submitted through the Council's website (<u>www.hillingdon.gov.uk</u>). The petition organiser will need to decide how long they want their petition to be open for signatories. Most petitions will run for a few weeks but the petition organiser can choose a shorter or longer timeframe, up to a maximum of 3 months.

When an electronic petition is created, it may take up to 10 working days before it is published on the Council's website. This is because we will need to check the content of the petition before it is made available for signature. If we feel that we cannot publish a petition, we will contact the petition organiser within this period to explain why. The petition organiser will then be given the opportunity to change and resubmit the petition. If this is not done within 15 working days of our contact, details of the petition and the reasons why it was not accepted will be published on the Council's website with other rejected petitions.

When a petitioner signs an electronic petition, they will be asked to provide their name, address and a valid email address. Once this information has been validated, the petitioner's signature will be added to the petition. People visiting the electronic petition on the Council's website will be able to see the petitioners' names on the list of signatories but not their contact details.

#### Election Period

Due to restrictions imposed in the period immediately before any election or referendum, the Council may need to deal with petitions differently. If this is the case, we will contact the petition organiser to explain the reasons and discuss the revised timescale which will apply. If a petition does not follow the guidelines set out above, the Council may decide not to do anything further with it. In that case, we will contact to the petition organiser to explain the reasons.

#### Petitions which will not be reported

In the following circumstances, petitions will not be accepted:

- Petitions will not normally be considered if they are received within six months of another petition having already been considered by the authority on the same matter.
- Petitions will not be accepted if, in the opinion of the Head of Democratic Services they are vexatious, abusive or otherwise inappropriate or do not relate to a matter which is the responsibility of the authority, or over which the authority has some influence.
- Statutory petitions or petitions where there is already an existing right of appeal or a separate complaints procedure, e.g., staffing, disciplinary or grievance matters.
- Petitions will not be accepted if they require the disclosure of exempt or confidential information.

If a petition is deemed unacceptable, the petition organiser will be contacted with an explanation.

#### What will the Council do when it receives my petition?

Whether paper or electronic, a written acknowledgement will be sent to the petition organiser within five working days of receiving the petition. This acknowledgement will let the petition organiser know what we plan to do with the petition and when they can expect to hear from us again. Details of those petitions received will be available on the Council's website, except in cases where this would be inappropriate.

In addition, when an electronic petition has closed for signature, a petition acknowledgement and response will be emailed to everyone who has signed the petition and has elected to receive this information. This information will also be available on the Council's website.

If we can do what a petition asks for, the acknowledgement may confirm that we have taken the action requested and the petition organiser will be asked if they are satisfied with the outcome and whether they would like to withdraw their petition. If the petition has enough signatures to trigger a Council debate (see below), or a senior officer giving evidence, then the acknowledgment will confirm this and tell the petition organiser when and where the meeting will take place. If the petition needs more investigation, we will tell the petition organiser what steps we plan to take.

What types of petition are there?

There are three types of petition:

- 1. Ordinary Petitions these must contain the names, addresses and signatures of 20 or more petitioners. Valid ordinary petitions fall into three categories:
  - a. Cabinet Member Petitions
  - b. Planning Petitions
  - c. Licensing Petitions
- 2. Petitions requiring Council debate petitions containing the names, addresses and signatures of 2,500 people will be debated by the full Council.
- 3. Petitions to hold Council employees to account petitions which call for evidence from a senior Council employee must have 1,250 signatures to trigger that action.

#### 1. Ordinary Petitions

Valid petitions must contain at least 20 signatories and will trigger a course of action to be taken. Please note that petitions which raise issues of alleged Member misconduct will be taken as complaints arising under the Local Government Act 2000 and, where appropriate, will be reported to the Council's Standards Committee.

#### 1a. Cabinet Member Petitions

In the vast majority of cases, valid petitions will be considered by the relevant Cabinet Member at a Petition Hearing where s/he will decide what action (if any) will be taken.

A valid petition will entitle the petitioners to have their petition considered by the relevant Cabinet Member at a Petition Hearing to argue their case or promote a particular issue. Such petitions will be accompanied by an officers' report indicating the issue to be raised, the Council's powers and responsibilities for the issue raised and the options for action.

The petitioner organiser of each petition, or their representative, may address the Petition Hearing for up to 5 minutes and may answer questions from Cabinet Member for a further 3 minutes. Ward Councillors will also be permitted to speak for up to 3 minutes on each petition relating to their Ward. Extending these time limits is at the discretion of the Cabinet Member.

Where a petition has already been heard by the Cabinet Member and a decision has been made, repeat petitions advocating the same, or similar, action will not be allowed for a period of 6 months, except in exceptional circumstances as determined by the relevant Cabinet Member. Petitions may only be heard

by the Cabinet Member on matters under the control of the Council as determined by the Head of Democratic Services on receipt. Where the Head of Democratic Services does not accept a petition, advice will be given to the petitioner on the best way to deal with their petition.

Where a petition has fewer than 20 signatures, a relevant Ward Councillor can request that the relevant Cabinet Member consider the petition at a Petition Hearing. The decision as to whether or not a petition with less than 20 signatures is considered at a Petition Hearing will rest with the relevant Cabinet Member.

Where a petition organiser meets a Cabinet Member at a Petition Hearing, either by right or where the Cabinet Member has agreed to meet them, the following procedures shall apply:

- A written report from officers must be published at least 5 clear working days before the meeting;
- The meeting shall normally take place at the Civic Centre, unless the Cabinet Member decides otherwise;
- The meeting shall be open to the public and press (subject to the Access to Information Act rules);
- The meeting shall be attended by officers from the appropriate Service Group and by a representative of Democratic Services;
- The appropriate Ward Councillors shall be informed of the date and time of the meeting and may attend and have the right to speak at the meeting for up to 3 minutes;
- The petition organiser or their nominee, where they have been either invited to attend by the Cabinet Member or where they have the right to attend, shall have the right to speak about the matter raised in the petition for a maximum of 5 minutes and the Cabinet Member may ask them questions about the petition. This time limit may be extended with the consent of the Cabinet Member;
- The Cabinet Member shall either announce their decision once they have heard the petitioner (and this decision shall be recorded and published), or they may decide that they wish to consider the matter and make a decision at a later date. Where the Cabinet Member decides to make a decision at a later date, the Member shall inform the Head of Democratic Services as soon as they have made a decision and this shall be recorded and published. There shall be no further right for a petition organiser to meet with the Cabinet Member; and
- The petition organiser will be informed of the decision in writing and where the decision is to refer this to the Cabinet or to a Cabinet Committee or to an Overview and Scrutiny Committee, the petition organiser will be kept informed of progress in considering the matter.

The relevant Cabinet Member has the power to decide whether they wish the petition to be heard at a Cabinet meeting for decision instead of being considered at a Petition Hearing. Petitions with 20 or more signatures may be presented to the Cabinet for decision where so decided by the Cabinet Member holding the appropriate portfolio relating to the matter raised in the petition. Such petitions shall be accompanied by an officers' report indicating the issue to be raised, the Council's powers and responsibilities in relation to the issue raised and the options for action. One representative of any petition may address the Cabinet for up to 5 minutes and may answer questions from Cabinet Members for a further 3 minutes.

#### 1b. Planning Petitions

If a petition contains 20 or more signatories and is in relation to a planning application, the application will be considered at a Planning Committee meeting and the petitioner organiser (or their representative) will be invited to attend and speak for up to five minutes in relation to that matter at the meeting at which the application will be considered. The applicant (or their agent) will also get the opportunity to speak for five minutes where a valid petition has been accepted by the Council in relation to their application. Ward Councillors will be permitted to speak for up to three minutes in relation to an application if they have notified their intention to do so in advance to the Committee Chairman. Members of the Committee will also be able to ask questions of the petitioners for up to three minutes. Notification of the intention to speak and the name of the speaker must be supplied to the Head of Democratic Services at least 24 hours before the meeting. Time limits may be extended by the decision of the Committee.

All petitions in relation to Planning Committees should be received by the Head of Democratic Services no later than 48 hours prior to the meeting. Discretion to allow petitions after this deadline can only be approved by the Chairman of the relevant Planning Committee.

If the organiser of a petition would like to address a second or subsequent meeting which is to consider the issue which gives rise to their petition, they will need to organise another valid petition.

#### **1c. Licensing Petitions**

In the case of a Licensing Committee or Licensing Sub-Committee meeting, petitions may only be submitted to the Licensing Authority in advance of the meeting as relevant representations. At a meeting where a hearing is taking place, time limits will apply which allow all parties<sup>1</sup> an equal maximum period of time in which to exercise speaking rights.

If the organiser of a petition would like to address a second or subsequent meeting which is to consider the issue which gives rise to their petition, they will need to organise another valid petition.

#### 2. Petitions requiring Council debate

If a petition contains more than 2,500 signatures of people aged over 18 years of age, it will be debated by the Council (unless it is a petition asking for a senior Council officer to give evidence at a public meeting). This means that the issue raised in the petition will be discussed at a meeting which all Councillors can attend. The Council will endeavour to consider the petition at its next meeting, although on some occasions this may not be possible and consideration will then take place at the following meeting. In any event, petitions requiring Council debate must be received at least 10 working days before the date of the meeting.

The petition organiser (or their representative) will be given five minutes to present the petition at the meeting and the petition will then be debated by Members. The petition organiser will not be able to take part in the debate with Members. A maximum of two petitions will be allocated for discussions at any one Council meeting. The Council will decide how to respond to the petition at this meeting. They may decide to take the action the petition requests, not to take the action requested for reasons put forward in the debate, or to commission further investigation into the matter, for example by a relevant committee. Where the issue is one on which the Council's Executive<sup>2</sup> is required to make the final decision, the Council will decide whether to make recommendations to inform that decision. The petition organiser will receive written confirmation of this decision. This confirmation will also be published on the Council's website.

#### 3. Petitions to hold Council employees to account

A petition may ask for a relevant accountable employee to give evidence at a public meeting about something for which the officer is responsible as part of their job. For example, a petition may ask a relevant accountable employee to explain progress on an issue, or to explain the advice given to Elected Members to enable them to make a particular decision. These petitions must relate to an employee's role and not their personal circumstances or character. If a petition contains at least 1,250 signatures, the relevant accountable employee will give evidence at the next appropriate public meeting of the relevant Overview and Scrutiny Committee<sup>3</sup>

(<u>http://modgov.hillingdon.gov.uk/mgListCommittees.aspx?bcr=1</u>) providing the petition has been received at least 10 working days before this meeting. Senior officers that can be called to give evidence are as follows:

- Chief Executive / Head of Paid Service
- Monitoring Officer (or any officer fulfilling the statutory role)
- Section 151 Officer (or any officer fulfilling the statutory role)

<sup>&</sup>lt;sup>1</sup>An interested party, as defined under the Licensing 2003 Act, is anyone who is directly affected by activity at the licensed premises in question, such as:

<sup>•</sup> A person living in the vicinity of the premises in question

<sup>•</sup> A body representing persons living in the vicinity of the premises in question, e.g. a Residents Association.

<sup>•</sup> A person involved in a business in the vicinity

A body representing persons involved in such business e.g. Trade Association.

Other parties include the applicant and responsible authorities, e.g. Police.

<sup>&</sup>lt;sup>2</sup> The Executive is also known as the Cabinet

<sup>&</sup>lt;sup>3</sup> At Hillingdon, there are 4 Policy Overview Committees (POCs) and 2 Scrutiny Committees: Corporate Services & Partnerships POC, Education & Children's Services POC; Executive Scrutiny Committee; External Services Scrutiny Committee; Residents' & Environmental Services POC; and Social Services, Health & Housing POC. These Committees comprise Councillors who are responsible for scrutinising the work of the Council – in other words, they have the power to hold the Council's decision makers to account. Page 18

- Deputy Chief Executive
- Director of Planning, Environment and Community Services
- Director of Adult Social Care, Health and Housing
- Director of Education and Children's Services
- Director of Finance and Business Services

It should be noted that the Committee may decide that it would be more appropriate for another officer to give evidence instead of any officer named in the petition – for instance, if the named officer has changed jobs or does not hold a senior position.

The Committee may also decide to call the Member with special responsibilities to attend the meeting. Although Committee Members will ask the questions at this meeting, the petition organiser (or their representative) will be able ask up to three questions within an allocated 15 minutes. These questions must relate directly to the content of the petition. Questions from the petition organiser or nominated person must be submitted in writing to the Democratic Services section at least ten working days before the meeting. A written acknowledgement from the Council will be sent within five working days of receipt. Questions which are considered by the Head of Democratic Services to be vexatious, abusive, inappropriate, or that require the disclosure of exempt or confidential information, will not be considered.

After the meeting, the Committee will submit a report to the Cabinet (for consideration at the next Cabinet meeting) or to the relevant portfolio holder (as a Cabinet Member Decision). The petition organiser will be sent a copy of this report.

#### Petitions requesting a referendum

For further information on the submission of petitions to the Council requesting a referendum, please contact the Democratic Services Team at <u>democratic@hillingdon.gov.uk</u> or by calling 01895 250470.

\_\_\_\_\_

#### What can I do if I feel my petition has not been dealt with properly?

If you feel that we have not dealt with your petition properly, the petition organiser has the right to request that the relevant Council Overview and Scrutiny Committee review the steps that the Council has taken in response to your petition. It is helpful to everyone, and can improve the prospects for a review, if the petition organiser gives a short written explanation addressed to the Petitions Officer of the reasons why the Council's response is not considered to be adequate. This request must be made within 20 working days of being notified of the authority's decision on the petition.

The relevant Committee will endeavour to consider your request at its next meeting, although on some occasions this may not be possible and consideration will take place at the following meeting. If the Committee determines that the petition has not been dealt with properly, it may use any of its powers to deal with the matter. These powers include instigating an investigation, making recommendations to the Council's Executive and arranging for the matter to be considered at a meeting of the Council. As well as being forwarded to the petition organiser, the results of the review will be published on the Council's website (unless it is considered inappropriate to do so).

#### Is there anything else I can do to have my say?

As a Council, we try to identify and solve problems at an early stage. We are committed to receiving feedback as this helps us to develop and review services. We recognise that petitions are just one way in which people can let us know about their concerns. Other ways that people can have their say include:

- Making a complaint using the Council's Complaints System (<u>http://www.hillingdon.gov.uk/index.jsp?articleid=5881</u>)
- Contacting your local Councillor (<u>http://modgov.hillingdon.gov.uk/mgMemberIndex.aspx</u>)
- Contacting your local MP (<u>http://www.hillingdon.gov.uk/index.jsp?articleid=18212</u>)

This page is intentionally left blank

## SUPPLEMENTARY QUESTION FROM COUNCILLOR MACDONALD - WRITTEN RESPONSE

# 8.1 SUPPLEMENTARY QUESTION FROM COUNCILLOR MACDONALD TO THE CABINET MEMBER FOR SOCIAL SERVICES, HEALTH AND HOUSING – COUNCILLOR CORTHORNE

Councillor MacDonald, by way of a supplementary question, stated that the response figures quoted were incorrect and asked if the Cabinet Member could look into this matter further. Councillor Corthorne advised that he would investigate the matter and respond to Councillor MacDonald in writing.

#### <u>Response:</u>

Councillor Corthorne thanked Councillor MacDonald for her supplementary question which referred to a figure of 36 leaseholders and, on that basis, queried the arithmetic that was used. Officers had confirmed that there were 42 leasehold flats within the roofing project, which would make the arithmetic correct. Six of the leasehold flats were occupied by tenants of other landlords (mainly social housing).

Councillor Corthorne had received updates and was happy that officers were proceeding with the project as he would expect, and in accordance with the strategy agreed with leaseholders, to which he had referred at the Council meeting. Officers had correctly engaged leaseholders in advance of starting the formal statutory consultation and shared the evidence of the need for re-roofing.

Councillor Corthorne understood that Councillor MacDonald also attended a briefing, with representatives from the leasehold association and officers, to go over the issues arising from the public meeting, and at which the responses from the initial consultation were also shared. Councillor Corthorne fully appreciated that leaseholders had concerns about the cost of the work and their ability to pay. Councillor Corthorne assured Councillor MacDonald that this would be managed within the new policy that he had recently approved for payment options.

Officers were now starting the formal Section 20 consultation and would consider the responses from leaseholders before a final decision was made on the project. Councillor Corthorne was happy to meet with Councillor MacDonald to discuss the matter further.

This page is intentionally left blank